

Budget Forum

11/25/25

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Rules of Engagement

- This forum is recorded.
- Feel free to type questions or comments in the Chat during the presentation.
- Hold verbal questions until the end
- At the end of the presentation, raise your virtual hand if you have questions or comments.

Agenda

- State & Federal Context
- 25-26 Budget to Actuals
- Looking Ahead

State & Federal Context

State Budget Overview (November 2025)

California's Fiscal Position: "Roughly Balanced" but Fragile

- LAO projects a small \$2B deficit for FY 2025–26 —
 considered roughly balanced for a state budget this size.
- No capacity for new ongoing commitments, as higher revenues are being offset by even higher cost pressures.
- Stability is temporary the structure underneath is weakening.

Revenue Conditions

Revenue Growth Driven by High-Income Volatility

- State revenues are up ~\$7B vs. June Budget Act projections.
- Nearly all gains come from stock market-linked income taxes, bonuses, and stock compensation at tech firms.
- LAO warns these gains are unstable, heavily tied to market performance (Nvidia alone accounts for ~½ of S&P 500 growth).

Broader Economy Remains Weak

- Job growth flat; payroll jobs have not increased for over 18 months.
- Unemployment is **25% higher** than in strong years (2019 & 2022).
- Consumer spending continues to decline; taxable sales still below historical averages.
- Economic fundamentals do not support the revenue surge we're seeing.

Spending Pressures

Spending Growth Outpacing Revenues

- Statewide spending growth 5.8% annually, far above historical 3.5% average.
- Major cost drivers include:
 - Medi-Cal expansions
 - In-Home Supportive Services (IHSS) caseload increases
 - Developmental services
 - Ballot measures (especially Proposition 35)
 - Fire response & disaster-related costs
- State operations savings from the 2024–25 budget remain uncertain.

Proposition 98 Outlook (K-14 Education)

Higher Revenues = Higher Required Spending

- Prop 98 guarantee up \$2.5B for 2024–25 due to higher revenues.
- Nearly all new dollars go straight into the Prop 98 reserve.
- 2025–26 guarantee grows modestly to \$116.8B (+1.3%).
- Legislature has \$2.8B in available Prop 98 funds for 2025—26—mostly freed-up one-time funds.

Community College Implications

For CCC System (and ECC):

- COLA expected around 3% for 26-27 (early LAO estimate).
- No new base augmentations anticipated before January.
- Prop 98 stability helps protect CCC funding despite broader state pressures.
- Enrollment growth funding **uncertain** until the Governor's January proposal.

Multiyear Outlook: Structural Deficits

What happens after 2025–26?

- LAO projects annual operating deficits of \$20B-\$30B starting in 2026-27.
- Spending growth continues to exceed revenue growth by ~2 percentage points.
- The core problem: revenues won't catch up to commitments already in the system.
- "No capacity for new commitments" repeated throughout the LAO report.

State Reserves

- ~\$7.1B already withdrawn from the Rainy Day Fund.
- About \$11B remaining, enough to cover ~⅓ of the deficit expected in 2026–27.
- Reserves cannot sustain ongoing gaps structural corrections will be required.

Federal Budget Outlook (FY 2026 Cycle)

Major Federal Student Aid Impacts

- Pell Grant: Flat-funded at \$7,395.
- Federal Work-Study: Proposed 37% cut (House markup).
- **Supplemental Educational Opportunity Grant (SEOG):** Proposed for elimination.
- FAFSA Simplification: New formulas may shift need-based eligibility.

Implications for ECC:

• Reduced need-based aid likely increases pressure on Cal Grant, Promise programs, and may impact enrollment/retention.

Key Signals to Watch (Next 60 Days)

- LAO Outlook (already released) sets the baseline for the Governor's budget.
- January 2026 Governor's Budget will determine COLA, enrollment funding, and CCC priorities.
- **Economic Indicators** hiring, capital gains volatility, interest rates.
- **ECC's Action:** Continue **budget conservatism**; align multi-year models to a **no-revenue-growth scenario** until the state picture stabilizes.

25-26 Budget to Actuals Report

Context

- Purpose: Provide transparency on actual expenditures compared to the adopted and adjusted budgets.
- Background: Responds to longstanding campus requests for greater budget visibility by VP area.
- **Scope:** Unrestricted General Fund (Fund 11); excludes categorical and restricted funds.

Summary of Total Fund 11* (Districtwide)

- Total Adjusted Budget: \$182.62M
- Total Actual Expenditures: \$52.43M
- Total Encumbrances: \$6M
- Total Remaining Variance: \$124.2M
- Overall spend rate: 28.7%

*As of 11/12/25.

Summary of Total Fund 11* (Districtwide)

Metric	October	November	Change	Observation
Total Adjusted Budget	\$182.45 M	\$182.62 M	▲ \$0.17 M	Essentially unchanged — reflects minor mid-year budget adjustments or rounding corrections.
Total Actual Expenditures	\$41.08 M	\$52.43 M	▲ \$11.35 M	Spending increased ~28%, reflecting ongoing payroll, instructional supply purchases, and mid-term operating activity.
Total Encumbrances	\$6.97 M	\$6.02 M	▼ \$0.95 M	Continued decline — indicates that previously encumbered contracts and POs are being liquidated into actual expenditures.
Total Remaining Variance	\$134.40 M	\$124.17 M	▼ \$10.23 M	Variance narrowed as expenditures caught up with planned budgets across all divisions.
Overall Spend Rate	22.5 %	28.7 %	▲ 6.2 pts	District spending remains on track — roughly one-third of the budget executed by mid-November, consistent with seasonal spending patterns.

Area-by-Area Highlights

VP Area	Adjusted Budget	Oct Actuals	Nov 12 Actuals	Δ Change (\$)	Oct Spend Rate	Nov Spend Rate	Δ Rate
President's Office	\$5.51M	\$1.10M	\$1.68M	+ \$0.58M	20%	31%	▲ 11 pts
Human Resources	\$2.92M	\$0.67M	\$0.90M	+ \$0.23M	23%	31%	▲ 8 pts
Academic Affairs	\$68.70M	\$24.91M	\$30.69M	+ \$5.78M	36%	45%	▲ 9 pts
Student Services	\$21.72M	\$4.62M	\$6.53M	+ \$1.91M	21%	30%	▲ 9 pts
Administrative Services	\$28.88M	\$6.75M	\$8.74M	+ \$1.99M	23%	30%	▲ 7 pts
District-Wide Costs	\$54.72M	\$3.02M	\$3.88M	+ \$0.86M	6%	7%	▲ 1 pt
District Total	\$182.1M	\$41.1M	\$52.43M	+ \$11.33M	23%	29%	▲ 6 pts

Observations and Insights

- District **spending increased by \$11.3M** from October to November 12.
- Academic Affairs contributed the largest share (+\$5.78M).
- Student Services and Administrative Services also showed strong month-over-month growth.
- The overall spend rate increased from 23% → 29% (+6 percentage points).
- **District-Wide Costs remain low** due to timing of insurance, utilities, and systemwide expenses.
- All divisions show healthy, proportional spending with no anomalies.

Looking Ahead

Looking Ahead:

What this means for ECC (Next 12–18 months)

State Environment: Caution Required

- California's 2025-26 budget is technically balanced, but underlying conditions are fragile.
- LAO projects \$20B-\$30B structural deficits beginning in 2026-27.
- No capacity for new ongoing commitments at the state level; high likelihood of moderated COLA and limited new CCC investments.
- Revenue gains are volatile and tied to the stock market; broader economic fundamentals remain weak.

Looking Ahead:

What this means for ECC (Next 12–18 months)

Operational Implications for ECC

- Continue modeling flat or minimal revenue growth across the multi-year forecast.
- Expect tight State budgets heading into 26-27 and 27-28—prioritize essential initiatives.
- Maintain conservative spending patterns while protecting student-facing services.
- Avoid adding structural cost obligations until January's budget provides clearer signals.

Looking Ahead: Key Risks & Strategic Priorities

Major Risks

- State structural deficits could reduce future CCC augmentations.
- Federal aid cuts (FWS, potential SEOG elimination) may pressure Cal Grant/Promise resources and impact enrollment.
- Volatile capital-gains revenue introduces risk of mid-year or out-year state corrections.
- Health & human services cost growth at the state level may crowd out discretionary spending for higher education.

Looking Ahead: Key Risks & Strategic Priorities

ECC Strategic Priorities

- Keep multi-year projections aligned to a no-growth revenue scenario until more detail arrives in January.
- Protect reserves and avoid structural commitments that cannot be sustained.
- Continue monitoring Prop 98, COLA estimates, enrollment funding signals, and federal aid changes.
- Position ECC to respond quickly to January's Governor's Budget and the May Revise.

Q&A

