1 Minors on Campus

- 2 Draft (10.01.06)
- 3
- 4 Educational Policies Committee
- 5 Academic Senate for California Community Colleges
- 6
- 7 Educational Policies Committee 2005-2006
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33 Executive Summary

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Fall 2005 enrollment data show approximately 73,000 students under the age of 18
enrolled in California community colleges. Of this number only 19,083 had already
graduated from high school, and more than 2,500 were under 14. Given that students

- 38 under the age of 18 are legally considered minors, community college faculty and staff
- 39 are often uncertain about their roles and responsibilities for these students.
- 40
- 41 Laws governing the opportunities for minors on community college campuses and the
- 42 responsibilities colleges have for them while they are enrolled come from California
- 43 Education Code, California Penal Code, and California Welfare and Institutions Code.
- 44
- 45 Education Code sections 76001 and 76002 authorize colleges to admit minors but also
- 46 permits colleges to establish criteria for admission based on age, grade level, and

- 47 eligibility. Penal Code sections 11165 and 11166 include information about child abuse
- 48 reporting and states that faculty and any community college employee who has direct
- 49 contact with enrolled minors are considered mandated reporters. The Family Educational
- 50 Rights and Privacy Act (FERPA) makes it clear that only a student can authorize release
- 51 of his/her community college records.
- 52
- Issues related to minors on community college campuses can be divided into three areas:
 parental issues, health and safety issues, and curricular issues.
- 55

56 While parents are expected to be involved in a child's decision to attend a community 57 college, FERPA prevents a parent from accessing a student's grade records without the 58 student's permission. Parents also need to know that admission to a college is not the 59 same as enrollment in a specific course. Many colleges reserve permission to enroll in a 60 course to the instructor.

61

Faculty are not obligated to act in loco parentis for minors in their classes. Such students
are expected to take primary responsibility for their own safety and conduct. However,
faculty are required by law to report suspected child abuse. Some colleges identify
minors on course rosters with a special notation.

66

67 Admissions offices generally prepare orientation packets for minors (also known as 68 "special admits") and their parents that make it clear that minors are entering an adult 69 environment. Faculty have control of course curriculum, and course syllabi represent a 70 contract between the instructor and students in the course. Both parents and minor 71 students need to realize that they are bound by the terms of the syllabus in order to earn a grade for the class and that parental approval of the course content or assignments is not 72 73 required. Parents also need to know that student communication with counseling faculty 74 is confidential.

75

76 The local academic senate should work with relevant college constituencies to create 77 clear policies for the enrollment of minors, including an affirmation that enrollment in a 78 specific course is dependent on instructor approval. Other areas that should be covered 79 include policies explicitly addressing the participation of minors in international

- programs, athletics, and performing arts. Faculty should also be involved in the
- by programs, athletics, and performing arts. Faculty should also be involved in development of orientations for minors and their parents
- 81 development of orientations for minors and their parents.
- 82

In addition to recommendations regarding the involvement of faculty in developing board
 policies related to the admission and enrollment of minors, the paper includes

- recommendations for mandated reporter training regarding child abuse for all faculty and
- 86 clear notification of faculty when there are minors in their courses. The state Academic
- 87 Senate should work with the System Office for legal clarification on issues of liability
- related to having minors enrolled on campus and bring the work of the 2003 Minors in
- 89 Higher Education Task Force to the Consultation Council for review and consideration of
- 90 further action.
- 91

92 Introduction

93

94 The open door policy for the California community colleges has led to access,

95 educational opportunity, and growth for many Californians. While the primary mission of

96 the community colleges is to serve the needs of adults, one group that has benefited from

97 the excellent educational opportunities at the community colleges in California are those

98 under 18 years of age and who have not yet having achieved a high school diploma. Fall

99 2005 enrollment data for credit and noncredit courses show 791 students 10 years of age

100 or younger, 1,965 between the ages of 11 and 13, and 24,853 between the ages of 14 and

101 16. Of the 46,654 17 year-olds enrolled, only 19,083 had already graduated from high 102 school. (Huffman, 2006) These students are finding their way to colleges across the state

103 in increasing numbers and for a variety of reasons. Some find that their high schools lack advanced course level offerings, some are home schooled, and some seek variety and a

104

105 head start on college work.

106

107 Given that students under the age of 18 are legally considered minors, community college 108 faculty and staff are often uncertain about their roles and responsibilities for these 109 students. The following examples illustrate some of the safety and educational concerns 110 involved. At one California community college, a 12-year-old student was enrolled in a 111 nighttime mathematics class. The instructor became ill shortly after the class began, and 112 the class had to be dismissed early. The youth couldn't reach her parents and stood alone, 113 outside in the dark, by the parking lot area, where her parents eventually picked her up --114 three hours later. Faculty have been challenged by parents of minors regarding course 115 content. For a health class, one parent of an adolescent enrolled in the course asked the faculty member not to use the word "penis" in a discussion of human sexuality. For a 116 117 composition class, the parent of a 13-year-old student asked that the faculty member not 118 use the book *Catcher in the Rye* because it taught children to disrespect their parents. 119 Faculty also often find that the presence of minors in the classroom changes the dynamic 120 of a class. In a California community college, a 12-year-old student was enrolled in a 121 history course. At one point in the semester, what was typically a lively discourse about 122 historical methods of dealing with child birth was hampered by the discomfort of the 123 other students in candidly and graphically discussing labor and birth in front of a child.

124

125 In response to the concerns being expressed in the system and among faculty, the 126 Academic Senate passed the following resolution in Fall 2001 (F01 13.03):

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131

128 Whereas, K-12 students are eligible for special admission as both part-time and 129 full-time students of California Community Colleges under Education Code 130 §§48800, 48800.5, 76001, 76001.5, and 76002;

132 Whereas, The provisions of Education Code §§76001.5 and 76002 leave the 133 determination of admission to the college president, once parental and K-12 134 permission has been granted; apply the same regulations to all K-12 students 135 regardless of grade level; specify that the admissions decision is to be made only 136 by the college president; and provide no guidance to assist in the decision;

137

138 139 140 141	Whereas, The education of minor children involves consideration of content, pedagogy, legal responsibility, and safety provisions different from those involved in the education of adults, which is the primary focus and concern of community colleges; and
142 143 144 145 146	Whereas, The population of K-12 students enrolled in California community colleges is growing and despite, or perhaps because of, the vague language of current law, K-12 admissions policies vary widely across California community college districts;
147 148 149 150 151	Resolved, That the Academic Senate define good practices for admission of and service to minor K-12 students and develop a position paper outlining those good practices and making recommendations if necessary to change Title 5 and the California Education Code on this issue; and
152 153 154 155 156	Resolved, That the Academic Senate request an opinion from the Chancellor's Office regarding the legal issues surrounding the admission of minor K-12 students.
157 158 159 160 161 162 163 164	A digest on minors in the community college system was brought to Consultation Council in the fall of 2002 and a task force was convened to discuss how to address the wide range of issues including health and safety, educational policy, fiscal implications, and legal implications. The task force met several times in the spring of 2003 and drafted recommendations for discussion by the Consultation Council. However, the work of the group was disrupted by legislative concerns over concurrent enrollment, and the recommendations of the task force were put aside.
164 165 166 167 168 169 170	In the intervening years, the concerns about minors on community college campuses have remained. The Academic Senate has continued the focus on the issue with discussions at plenary sessions and in <i>Rostrum</i> articles. With this paper, the Academic Senate hopes to provide faculty and staff with a clear understanding of the issues involved in having minors on our campuses.
170 171 172 173 174 175 176 177 178 179 180 181	First, a note about what this paper will NOT cover. Some students who graduate from traditional high schools are 16 or 17 years of age when they begin classes and programs at the colleges and are not the focus of this discussion even though they are considered children for the purposes of child abuse reporting. Some minors attend classes with their parents ¹ or come to work with their parents, and the effects these minors have on a campus will not be the addressed here, although the impact of these children on community colleges campuses poses its own set of concerns. Often minors are involved in a college-sponsored program such as summer learning or sports programs offered for children of a specific age or grade level. These students along with students in Middle College High Schools (MCHS) are outside the scope of this paper as well.

¹ Throughout this paper, the use of the word "parent" implicitly includes legal guardian as well.

182 What this paper WILL cover are students under the age of 18, who have not yet attained a

183 high school diploma and are attending classes on our campuses. The minor that seeks

184 higher-level or alternate courses from those currently available at his/her school will be

185 the focus for this paper. The paper will focus primarily on issues related to health and

186 safety, educational policy, and legal implications.

187

188 The paper begins with a discussion of Education Code, Title 5 regulation, and legal 189 advisories issued by the Community College System Office. The paper then raises issues 190 related to the presence of minors on campus, which leads to a section on the faculty 191 senate's role in discussion on local campuses and the creation of policies and procedures 192 that will support the presence of minors on campus while providing campuses with 193 policies and procedures that should be in place. The next section takes the form of 194 "frequently asked questions" (FAQ) to provide faculty and staff with an easy way to find 195 answers to common questions. The paper concludes with recommendations for dealing 196 with issues concerning minors that remain ambiguous.

197

198 Laws Concerning Minors in Community Colleges

199

Even before minors appear on community college campuses, it is useful to examine laws
 governing their opportunities and the responsibilities campuses have for them while they
 are enrolled.

203

204 Although the community colleges are authorized to provide instruction to anyone who 205 has obtained a high school diploma or equivalent or is 18 years of age or older (Education 206 Code section 76000), permission for students younger than 18 (who do not have a high 207 school diploma) to enroll in community colleges is provided through an interplay of 208 different sections of Education Code. Sections 76001 and 76002 authorize local boards to 209 enroll "special admit" students such as those deemed gifted and high school students in 210 general, and section 48800 even allows elementary school children access to community 211 colleges. Under section 48800.5, parents are authorized to petition any governing board 212 to allow a pupil to take courses at a community college.

213

While minors are permitted to enroll in community college courses, section 76002 of
Education Code allows colleges and districts to explicitly limit enrollment in any course
or program based on age or grade level. System Office Legal Advisory 05-01 (CCCCO
2005) clarifies:

218

Section 76002(b) clearly authorizes districts to restrict either "admission" or
"enrollment" based on age, grade level, or results of an assessment. Since
enrollment occurs on a course-by-course basis, a district could admit pupils and
then impose such limitations in one course but not in another.

223

224 The rights and responsibilities of parents with respect to the enrolled minor are also

explained in Education Code. Sections 76032 and 87044 stipulate when parents need to

- be notified of the actions of a minor, such as in the case of suspension from a class or
- release of a student to a peace officer. Section 48906 also includes provisions for parental

notification when the minor is released to a peace officer as a victim of suspected childabuse.

230

Another governing body that provides guidance for dealing with all students on a
community college campus is the Family Educational Rights and Privacy Act (FERPA).
While protecting the rights and privacy of students, FERPA also identifies institutional

- rights with regard to release of student information and grades.
- 235

At the postsecondary level, parents have no inherent rights to inspect a student's education records. The right to inspect is limited solely to the student.

Records may be released to parents only under the following circumstances: 1)
through the written consent of the student, 2) in compliance with a subpoena, and
3) by submission of evidence that the parents declare the student as a dependent
on their most recent Federal Income Tax form. An institution is not required to
disclose information from the student's education record to the parents of a
dependent student. It may, however, exercise its discretion to do so. (AACRAO,
1995)

California Penal Code Section 11165 and 11166 include information about child abuse
reporting requirements and who is considered a mandated reporter. Faculty are
considered mandated reporters, and any community college employee who has direct
contact with minors may also be considered a mandated reporter of child abuse or
neglect.

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246

253 Issues Related to Minors on Community College Campuses

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255 <u>Parental Issues</u>

256 257 Central to this discussion of minors on campus is an understanding of why minors and 258 their parents want them to enroll in college courses. The majority of minors on campus 259 are concurrently enrolled in a high school and are taking courses at a community college 260 for a variety of reasons. Many are enrolled in community college courses because their 261 high schools are not able to offer classes in a particular subject or at a particular level. 262 Some high schools do not offer Advance Placement (AP) courses, so high school students 263 enroll in college courses in order to earn college credit prior to graduation. Some high 264 school students are enrolled in vocational programs articulated between the high school 265 and community college, and these involve enrollment in college courses while in high 266 school as part of the agreement.

267

While high school students often make the decision to take college courses on their own, there is a significant parental role in situations where minors younger than high school

age enroll in community college courses. Some of these younger minors are labeled

270 "age enfort in community conege courses, some of these younger minors are labeled 271 "gifted" and "talented," and parents enroll them in college-level courses because of their

advanced abilities and the need to be challenged in their education. The other major

273 group of younger minors has been home-schooled.

274

While parents of high school students are involved in their children's decision to enroll in college classes, the level of involvement is generally greater with children younger than high-school age. In both situations, parental involvement, while important and to be expected, can present challenges for a community college.

279

The first significant challenge may come from a parent's expectation that his/her child is entitled to enroll in a community college course. Colleges retain the right to determine admission of minors into the college, and board policy should affirm that individual instructors retain the right to determine enrollment of minors into their courses. Therefore, it is essential for colleges to have clear policies and procedures for the admission and enrollment of minors that explicitly spell out all the conditions and caveats for taking college courses.

280

288 The second significant challenge, especially for parents of minors younger than high-289 school age, may come from a parent's expectation of involvement in his/her child's 290 coursework. Some parents want to accompany their child to class. Others want to be able 291 to review course assignments and their child's work for the course. Most want to be 292 apprised of the child's progress and the grades he/she receives for assignments and the 293 course. Again, college policies need to clarify a parent's role in the child's coursework. 294 Most college policies prohibit family members from accompanying students to class. For 295 the most part, this policy addresses the issue of students bringing children to class; 296 however, the policy may also apply to students bringing their parents to class. FERPA 297 clearly spells out that the records of a student enrolled in higher education are under the 298 control of the student him/herself. However, many colleges include on enrollment forms 299 a space where a minor may authorize access to college records by a parent.

300

301 Most colleges require meetings with the parents of minors planning to enroll in college 302 courses. At such meetings, an orientation that clarifies these issues and the ones in the 303 following sections goes a long way to reducing the chance for misunderstanding. In 304 addition, colleges may use such meetings to better evaluate whether or not college 305 coursework is appropriate for the minor applicant. While most parents have the best 306 interests of their children at heart, faculty and staff have cited problems that enrolled 307 minors have with lack of maturity, inability to work independently, and immature 308 cognitive development, issues that are not always perceived clearly by the parents.

309

310 Health and Safety Issues

311

312 Many faculty and staff are concerned about a minor's safety while on campus. While 313 community college staff and faculty have some measure of responsibility for the safety of 314 their students, the degree of responsibility is less than that in K-12 situations since

315 community college students are adults. Therefore, while faculty and staff take

316 responsibility for routing students to exits in the case of fire drills or cautioning students

317 about leaving unattended articles in the library because of recent thefts, faculty and staff

do not take a count of students in fire drills nor do they constantly monitor a student's

belongings. Community college students are expected to take primary responsibility fortheir own safety and conduct, and this applies to minors on campus as well.

321

322 Faculty are not always aware that they have minors in their classrooms. A common

323 observation among faculty is that the students look younger every year. As a result,

324 faculty often cannot distinguish between an 18-year-old and a 15-year-old since both look

very young to them. Some colleges provide a notation on course rosters to show which

326 students are under the age of 18. This informs a faculty member that child abuse 327 reporting requirements come into play. Furthermore, should an emergency occur, the

fepoting requirements come into play. Furthermore, should an emergency occur,
 faculty member knows to contact the admissions office for emergency contact

- 329 information for the minor.
- 330

331 Beyond the classroom, however, there are other questions of safety; and there are no clear 332 cut answers. Who monitors a minor's interaction with other students outside of the classroom? What happens if a minor is stranded at the college because his/her ride is 333 334 delayed? What happens if an instructor releases a class earlier than expected? In general, 335 the expectation is that the parents have discussed with the minor how being on a college 336 campus is different than being in school. Such a discussion would include what to do in 337 an emergency, common sense safety precautions, and where to wait if class ends early or 338 a ride is late.

339

340 <u>Curricular Issues</u>

341

342 Since the community college environment addresses the learning needs of adults, there 343 are some concerns to consider when parents and their children are added to the mix: the 344 possibly controversial content of courses, the maturity level of minor students that 345 enables them to learn the content and perform as equals to the adults in the classroom, the 346 ability for minors to perform out-of-class assignments that may require travel or 347 admission to adult environments such as R-rated movies. Communication to the parents 348 and minor students about the nature of college courses and the adult environment at a 349 college campus is a shared responsibility of the admissions office through documents 350 provided to "special admit" or minor students and their parents, the faculty through the 351 course syllabi, the board through its policies, and the counseling office through 352 orientations for parents of "special admit" students.

353

354 The admissions office at each college has prepared materials to provide to parents of 355 "special admit" students and their parents. These materials probably include regular 356 admissions forms such as for residency and enrollment. Included should also be a 357 description of the college environment and considerations for a minor entering a largely 358 adult environment. In addition, there should be an explanation of orientation options and 359 a general statement about the fact that the minor is establishing a college transcript, a document that will stay with the individual for the rest of his/her life. Counselors have an 360 important role to play here. Some colleges, like Diablo Valley College, require that a 361 parent signs the form affirming that the information was provided to them that describes 362 363 the college environment and some of the obvious consequences of participating in it. A

parent signature seems to be a minimal requirement but a useful step in communicatingthe critical aspects of participation of a minor in an environment designed for adults.

366

367 Faculty will communicate to minors and their parents the nature of the course through 368 syllabi. The content for a college course is determined by the faculty of the discipline and 369 approved through the college Curriculum Committee and other locally determined 370 processes. Faculty establish syllabi for the course, which include the course content or 371 objectives, assignments, a general guide to the pacing of the course, and information 372 about how grades will be determined. Once a student receives the syllabi for the course 373 from the instructor, and the student decides to remain enrolled in the course, the syllabus 374 becomes the contract between the student and teacher. It is non-negotiable, although 375 faculty retain the authority to make accommodations for students as required by law (as 376 in provisions for more testing time or a notetaker for students with disabilities).

377

378 Acceptance of the syllabus as a contract is an important consideration for minor students 379 and their parents. Where parents may have found other school systems more likely to 380 negotiate the extent or type of assignments or due dates for these assignments, this is not likely to be the case on a college campus. Both parents and minor students need to realize 381 382 that they are bound by the terms of the syllabus in order to earn a grade for the class, that 383 parental approval of the assignments is not required, and that alternate assignments are 384 offered at the sole discretion of the instructor. It is recommended that the parent and 385 minor student carefully review the syllabus for the course to ascertain the student's 386 ability to fully participate in the class. An instructor may wish to request a second parent 387 signature on the course syllabus prior to enrollment of the child to indicate that the parent 388 understands the contractual nature of the syllabus.

389

390 The importance of the primacy of the faculty member over course content cannot be over 391 emphasized. Not only the parents of enrolled minors but individual adult students have 392 objected to particular course content. It may be obvious that some courses in biology (e.g. 393 human sexuality), religious studies, or in the arts and humanities may be challenging and 394 perceived as inappropriate for minors by their parents; but even apparently non-395 controversial courses can be problematic. At the college of one of the Educational 396 Policies Committee members, a third-semester Spanish course was targeted by parents of 397 a minor for its discussion of Frida Kahlo, an individual important to Mexican culture but 398 controversial to some because of her sexuality. However, course content is not the only 399 potential issue. Class discussions may enter into areas objectionable to certain 400 individuals. Senates may want to encourage faculty to include a disclaimer on all syllabi 401 that states that all classes are designed for adults, and minors will be exposed to adult 402 language and themes without warning.

403

404 Counseling faculty have a potentially difficult role to play. While counselors are required
405 by law to report suspected child abuse, other communications with a student, whether a
406 minor or not, are considered confidential. Such communications may involve issues such

- 407 as substance abuse, sexual activity, or pregnancy. Parents should be apprised of the
- 408 confidentiality of such information as a part of the orientation to college life.
- 409

410 The Role of the Local Academic Senate

411

412 In order to develop policies that address the needs of minors enrolled at the college,

413 faculty, and staff, the process should be undertaken with the involvement of the faculty

414 senate and other relevant college constituencies. At a minimum, governing boards should

415 adopt policies on admissions, enrollment, child abuse reporting, the authority of faculty

- 416 in the classroom, and required matriculation as each relates to minors.
- 417

418 In consultation with the academic senate, local boards should discuss admissions

419 requirements for minors. Some issues to be considered include whether different

420 requirements should be established for high school students and those younger than high-

421 school age, whether a consent to release a minor's academic records to parents be

- 422 included on the special admissions form, and clarification of the number of units that
- 423 minors may take each term.
- 424

425 Enrollment policies are especially needful of consultation with the faculty senate. Key 426 provisions should include the provision that enrollment in a course is dependent upon 427 instructor approval and admission of non-registered persons to the classroom takes place 428 only with instructor approval. The contractual nature of the syllabus can also be included 429 in a board policy that identifies "special admit" students or in a policy that communicates 430 the board's position on academic freedom. Statements emphasizing that minors are 431 entering an adult environment are also useful in preserving the integrity of the curriculum 432 and the authority of the instructor over course content. Districts may also want to include 433 policies explicitly addressing the participation of minors in international programs, 434 athletics, and performing arts.

435

436 Senates will want to consult collegially with local governing boards about how to best
437 communicate the information through board policies. While the Community College
438 League of California (CCLC) provides templates to get started with the development of
439 policies, specific provisions are not provided, so local senates may need to be the
440 initiators of the recommended language for local policies.

441

442 Academic senates should also work with counseling faculty in development of 443 orientations for minors and their parents. Such orientations can communicate to parents 444 and minor students the expectations for participating in the adult environment on a 445 college campus, the rigor of college classes, personal responsibility and independence, 446 and the importance of a creating a college transcript. Senates may want to argue for 447 mandatory participation by parents in such sessions as a prerequisite to enrollment for 448 their minor children in any college course. Middle College High School programs 449 generally have mandated meetings with parents and can provide models for the creation 450 of such orientation sessions.

451

453

- 452 Frequently Asked Questions
- 454 Are community colleges required to admit minors?
- 455

457 admit a "special part-time or full-time student," a student that is given permission by a 458 local school board to enroll in a community college. Colleges may establish admissions 459 restrictions for minors based on age, grade level, and demonstrated eligibility. However, 460 if the college denies admission to a minor that is identified as "highly gifted," the Board 461 must record the reasons for denial within 60 days. 462 463 What is a special admit? 464 465 This term is often used to refer to minors that are admitted to community colleges and is based on the language from Education Code section 76001. The term is used differently 466 on different campuses, so a single definition is not possible. For some colleges, special 467

Education Code sections 76001 and 76002 make it clear that colleges are not required to

- 468 admits include all minors enrolled at the college. For other colleges, special admits refer 469 only to minors that are not currently enrolled in a high school.
- 470

456

- 471
 - What is the youngest age that can be admitted to a community college?
- 472

473 There is no age threshold for admission to a community college as a special admit.

474 Education Code authorizes even elementary age children to enroll in a community

475 college. However, districts are authorized to limit admissions and enrollments based on

476 age and grade level. Several districts specify an age threshold of twelve for admission.

477 Many districts also establish different admissions policies for minors in different age

- 478 ranges, e.g. over 15 (high school age), 12-15 (middle school age), under 12.
- 479
- 480 *How can a faculty member know that a student is a minor?*
- 481

482 At this point, most colleges do not inform faculty that there are minors in their 483 classrooms. However, given that faculty are mandated reporters for child abuse and given 484 the concerns outlined in this paper, faculty should have access to this information. One 485 college adds a symbol next to names on course rosters to show which students are 486 minors.

487

488 Even though a college's admissions policy permits the admission of minors, is an 489 individual instructor obligated to enroll a minor in a specific course?

490

491 The Academic Senate supports the right of a faculty member to deny enrollment to an 492 individual student if the faculty member deems the student unable to benefit from 493 instruction. However, the right of a faculty member to have final say in enrollment of

494 minors, and students in general, should be made clear in board policy. See the resource

- 495 section in the appendices for samples of such language.
- 496

497 A faculty member has allowed a thirteen-year-old to enroll in her course. A few weeks 498 into the term, the student's mother accompanies him and requests to sit in on the class.

- 499 What should the faculty member do in this situation?
- 500

501 All districts should have in board policy stipulations about non-enrolled persons 502 attending a course. Most of these policies are in place to limit a district's liability, but 503 such policies can also be used in situations such as this. Some policies prohibit non-504 enrolled persons from attending a course. A few policies leave such decisions to the 505 discretion of the instructor. In general, however, instructors are empowered in board 506 policies to deny such a request. Faculty are encouraged to review their board policies in 507 this area and to discuss with their local senates changes that may need to be made. 508 509 The parent of a minor enrolled in a course at your college has requested a copy of the 510 syllabus and that he/she be regularly informed of the student's progress and grades. Is 511 the college required to pass on this information to the parent? 512 513 The Family Educational Rights and Privacy Act (FERPA) stipulates that students 514 enrolled in a post-secondary institution have sole rights to their educational records. Most 515 parents are probably not aware of FERPA requirements and may assume that since the 516 situation concerns a minor they automatically have authority with regards to the 517 educational records of their children or other minors in their care. It is the responsibility 518 of colleges and districts to adequately inform parents of this change in practice once the 519 minors in their care become college students. It is the responsibility of academic senates 520 to communicate to faculty that they are not required to provide information about any 521 students to family members, whether they are minors or not. 522 523 When minors are enrolled in a course, does the instructor act "in loco parentis," i.e. act 524 with the authority and responsibility of the absent parent? 525 526 At this time, we have no definitive answer to this question. However, beyond the socially 527 expected responsibility an adult would take for any child, there does not appear to be any 528 legal precedent assigning especial responsibility for the health and safety of a minor 529 enrolled in a course to the instructor. 530 531 Does a district need special policies to deal with minors enrolled in distance education 532 courses? 533 534 No. General policies for admission and enrollment of minors should also cover 535 enrollment in distance education courses. Parents should be aware of course content prior 536 to enrollment, and faculty should be aware that a student is a minor, just as for a face-to-537 face course. 538 539 Are faculty required under the law to report suspected child abuse of minors enrolled in 540 their courses? 541 542 Yes, they are. Based on a legal opinion from the System Office (CCCCO 2002), which 543 itself was based on a ruling by the Attorney General in 1989, the term "teacher" used in 544 Penal Code section 11165.7 regarding mandated reporters, while arguably a reference to

545 K-12 and not community colleges, should not be construed narrowly and applies to

546 community college faculty. Counseling faculty are explicitly enjoined to report abuse in547 Education Code section 72621.

548

549 Are other staff at community colleges required under the law to report suspected child 550 abuse and neglect of minors on campus?

551

552 System Office Legal Opinion 02-03 also stresses a broad understanding of the term 553 "school" in the same Penal Code section 11165.7 which includes "A classified employee 554 of any public school" as a mandated reporter. Therefore, the responsibility for reporting 555 "includes community college district classified employees if their scope of employment 556 places them in similar contact with children on a regular and continuous basis such that 557 evidence of child abuse or neglect would be readily apparent." (CCCCO 2002)

558

559 Beyond this, the language is less clear. Another group of mandated reporters is 560 "administrator[s] or employee[s] of a public or private organization whose duties require 561 direct contact and supervision of children." This language potentially encompasses all 562 other college/district employees on a campus who fit the definition.

563

564 What is required of a "mandated reporter" of suspected child abuse? 565

When there is an informed suspicion of child abuse, mandated reporters are required to make an initial report immediately (see below for whom to report to). This initial report can be made by telephone, but must be followed by a written report within 36 hours. The report should include information concerning the incident and any "nonprivileged documentary evidence...related to the incident." (Penal Code 11166)

571

572 Since faculty are "mandated reporters" of suspected child abuse, are districts required 573 to provide faculty with training in the identification of child abuse and neglect?

574

No, they are not. Penal Code section 11165.7(c) encourages employers to provide such
training, but it does not require such training. Employers are required to ensure that
employees have read Penal Code section 11166, which details the circumstances and
procedure for child abuse reporting. In addition, districts that do not provide such training
must report to the State Department of Education the reasons why this training is not
provided.

581

582 *Many districts ask faculty to sign a document certifying that they have read Penal Code* 583 *section 11166. Is this signature a condition of employment in a community college?*

584

No. The signature is not required by law or regulation and is not a condition of
employment. However, regardless of whether a faculty member signs such a document,
he/she is still a mandated reporter of suspected child abuse.

588

589 Whom should faculty and staff report suspected child abuse or neglect to?

590

- 591 It is not enough to simply report suspicions to a supervisor or administrator. Reports must
- be made personally to a police or sheriff's department or a county welfare department.
- 593 Campus police departments are explicitly not included as places to make such a report.
- 594 (Penal Code 11165.9). However, one exception to this provision is when a campus police
- officer is a sworn officer of the peace. In such a situation, a report may be made to this
- 596 member of the campus police.597
- 598 **Recommendations**
- 599
- 600 The Academic Senate for California Community Colleges should bring to the
- 601 Consultation Council the recommendations of the 2003 Minors in Higher Education Task602 Force for review and consideration of further action (see Appendix B).
- 603
- The Academic Senate should continue to work with the System Office on a legal advisory to clarify issues of liability related to having minors enrolled on campus.
- 606
- 607 Districts should ensure that faculty are informed as to minors enrolled in their courses.
- 608
- 609 Districts should provide mandated reporter training regarding suspected child abuse to all610 faculty.
- 611
- 612 Local senates should ensure that faculty are aware of current board policy regarding
- 613 enrollment of minors and the authority of the instructor in the classroom.
- 614
- 615 Local Senates should work with the governing boards of their colleges to develop clear
- policies for the enrollment of high school students and other minors in college courses.Such policies should make clear the possible limitations on enrollment, the right of the
- 618 instructor to refuse to accept a minor in the course, rights of the parent to student records,
- and the fact that the minor is entering an adult environment and that curriculum and
- 620 college processes will not be changed to accommodate the minor.
- 621622 Sources
- 623
- American Association of Collegiate Registrars and Admissions Officers (AACRAO).
 1995. Guidelines for Postsecondary Institutions for Implementation of the Family
 Educational Rights and Privacy Act of 1974 as Amended. Washington, D.C.
- 627
 628 California Community Colleges Chancellor's Office (CCCCO). 2002. Legal Opinion 02629 California Community Colleges Chancellor's Office (CCCCO). 2002. Legal Opinion 02-
- 629 *03 Child Abuse Reporting*. Sacramento. February 25, 2002. Available at 630 http://www.cccco.edu/divisions/legal/opinions/attachments/02-03.pdf.
- 630 631
- California Community Colleges Chancellor's Office (CCCCO). 2005. Legal Advisory 05 01 Questions and Answers Re. Concurrent Enrollment. Sacramento. January 4, 2005.
 Available at
- 635 http://www.cccco.edu/divisions/legal/notices/attachments/Advisory%2005-01.pdf.
- 636

637	Consultation Council. 2002. Consultation Digest: Minors in the Community College
638	System. Consultation Council. Sacramento. October 31, 2002.
639	•
640	Consultation Council. 2003. Report to Consultation from the Minors in Higher Education
641	Task Force Meeting 8 April, 2003. Sacramento. April 17, 2003.
642	
643	Huffman, Myrna. 2006. Email response to request of Chancellor's Office for system
644	enrollment data for minors. August 6, 2006.
645	
646	Appendices
647	
648	A. Resources
649	
650	Although districts are not mandated to provide training for mandated reporters of child
651	abuse, Sonoma State University offers a two-hour online training for educators. You can
652	get more information about their training at http://www.sonoma.edu/cihs/mr/index.html.
653	
654	Two sources for information about FERPA are:
655	American Associate of Collegiate Registrars and Admissions Officers
656	(AACRAO). 1995. Guidelines for Postsecondary Institutions for Implementation
657	of the Family Educational Rights and Privacy Act of 1974 as Amended.
658	Washington, D.C.
659	• Van Dusen, Jr., William R. 2004. FERPA: Basic Guidelines for Faculty and Staff
660	A Simple Step-by-Step Approach For Compliance. National Academic Advising
661	Association. Available from http://www.nacada.ksu.edu/Resources/FERPA-
662	Overview.htm.
663	
664	The Attorney General's Office offers a document Child Abuse: Educator's
665	<i>Responsibilities</i> , which is used for mandated reporter training at Mission College. You
666	can access the document at http://www.safestate.org/shop/files/CAEd.Resp.pdf .
667	
668	The Community College League of California (CCLC) provides templates to help faculty
669	senates and boards develop policies related to minors on campus. In particular, districts
670	that subscribe to this service may want to refer to the models for board policy on
671	Admissions (BP 5010), Child Abuse Reporting (BP 3518), Children on Campus (BP
672	3840), Student Records and Directory Information (BP 5040), and Student Records and
673	Privacy (AP 5040).
674	
675	The following examples of special admissions materials, forms, and relevant board
676	policies are intended to show how some community colleges have addressed issues raised
677	in this paper.
678	rr
679	• Diablo Valley has a comprehensive enrollment form for minors. It includes an
680	explicit statement about the fact that the student is entering an adult environment
681	and clarifies the limited access parents may have to student records. You can
	r

682 683	access the form at http://www.dvc.edu/admissions/pdf/Special_Admission_Form.pdf.
684 685 686 687 688	• Foothill Middle College requires interviews with prospective Middle College High School participants and meetings with their parents. Materials related to application and participation in the program are available at http://www.mvla.net/MiddleCollege/index.html.
689 690 691 692 693 694	• Palomar College Board Policy 400 makes clear that enrollment in a course is dependent upon instructor approval, and admission to the classroom takes place only with instructor approval. It also states that persons not registered for the course are considered visitors, and may attend a course only with the permission of the instructor. You can access the Palomar College Governing Board Manual,
695 696 697	which includes all board policies, at http://www.palomar.edu/GB/manuals/BoardMan.pdf.
698 699 700 701 702 703	• The Santa Barbara City College policy section related to the enrollment of minors provides an example of a provision that the student and parent submit evidence of the student's academic ability (3121.2(g)), and special provisions for minors younger than high school age. You can access the section at http://www.sbcc.edu/policies/index.php?sec=1567.
703 704 705	<u>B. Recommendations from the Minors in Higher Education Task Force – for</u> consideration by the Consultation Council (April 2003)
706	
706 707	Potential Recommendations
706 707 708	Potential Recommendations 1) Draft or revise Education Code, Regulations, and/or Board Guidelines adding
706 707 708 709	 Potential Recommendations 1) Draft or revise Education Code, Regulations, and/or Board Guidelines adding optional district authority for admission to community colleges pupils who are
706 707 708 709 710	 Potential Recommendations 1) Draft or revise Education Code, Regulations, and/or Board Guidelines adding optional district authority for admission to community colleges pupils who are under age 18 and who lack a high school diploma (or equivalent); such admission
706 707 708 709 710 711	 Potential Recommendations 1) Draft or revise Education Code, Regulations, and/or Board Guidelines adding optional district authority for admission to community colleges pupils who are under age 18 and who lack a high school diploma (or equivalent); such admission would be based on (a) existing code that requires the high school district to make
706 707 708 709 710 711 712	 Potential Recommendations 1) Draft or revise Education Code, Regulations, and/or Board Guidelines adding optional district authority for admission to community colleges pupils who are under age 18 and who lack a high school diploma (or equivalent); such admission would be based on (a) existing code that requires the high school district to make a "determination of ability to benefit" and (b) community college district
706 707 708 709 710 711 712 713	 Potential Recommendations 1) Draft or revise Education Code, Regulations, and/or Board Guidelines adding optional district authority for admission to community colleges pupils who are under age 18 and who lack a high school diploma (or equivalent); such admission would be based on (a) existing code that requires the high school district to make a "determination of ability to benefit" and (b) community college district determination of "eligibility" through placement test, audition, or portfolio
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706 707 708 709 710 711 712 713 714 715	 Potential Recommendations 1) Draft or revise Education Code, Regulations, and/or Board Guidelines adding optional district authority for admission to community colleges pupils who are under age 18 and who lack a high school diploma (or equivalent); such admission would be based on (a) existing code that requires the high school district to make a "determination of ability to benefit" and (b) community college district determination of "eligibility" through placement test, audition, or portfolio 2) Design a uniform (district use optional) K-12 "access form" that provides a checklist for all community college districts to use enumerating the various means
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706 707 708 709 710 711 712 713 714 715 716 717	 Potential Recommendations 1) Draft or revise Education Code, Regulations, and/or Board Guidelines adding optional district authority for admission to community colleges pupils who are under age 18 and who lack a high school diploma (or equivalent); such admission would be based on (a) existing code that requires the high school district to make a "determination of ability to benefit" and (b) community college district determination of "eligibility" through placement test, audition, or portfolio 2) Design a uniform (district use optional) K-12 "access form" that provides a checklist for all community college districts to use enumerating the various means through which a minor may qualify for consideration for admission to the community college system
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706 707 708 709 710 711 712 713 714 715 716 717 718 719 720 721	 Potential Recommendations Draft or revise Education Code, Regulations, and/or Board Guidelines adding optional district authority for admission to community colleges pupils who are under age 18 and who lack a high school diploma (or equivalent); such admission would be based on (a) existing code that requires the high school district to make a "determination of ability to benefit" and (b) community college district determination of "eligibility" through placement test, audition, or portfolio Design a uniform (district use optional) K-12 "access form" that provides a checklist for all community college districts to use enumerating the various means through which a minor may qualify for consideration for admission to the community colleges system Design a health and safety "sign-off" form for parents of minors attending community colleges that is comprehensive with regard to adult college environment, mature content of some courses, responsibilities of student, rights of privacy for student, oversight expectations with respect to normal campus access
706 707 708 709 710 711 712 713 714 715 716 717 718 719 720 721 722	 Potential Recommendations Draft or revise Education Code, Regulations, and/or Board Guidelines adding optional district authority for admission to community colleges pupils who are under age 18 and who lack a high school diploma (or equivalent); such admission would be based on (a) existing code that requires the high school district to make a "determination of ability to benefit" and (b) community college district determination of "eligibility" through placement test, audition, or portfolio Design a uniform (district use optional) K-12 "access form" that provides a checklist for all community college districts to use enumerating the various means through which a minor may qualify for consideration for admission to the community college system Design a health and safety "sign-off" form for parents of minors attending community colleges that is comprehensive with regard to adult college environment, mature content of some courses, responsibilities of student, rights of privacy for student, oversight expectations with respect to normal campus access and emergency situations
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706 707 708 709 710 711 712 713 714 715 716 717 718 719 720 721 722 723 724 725	 Potential Recommendations Draft or revise Education Code, Regulations, and/or Board Guidelines adding optional district authority for admission to community colleges pupils who are under age 18 and who lack a high school diploma (or equivalent); such admission would be based on (a) existing code that requires the high school district to make a "determination of ability to benefit" and (b) community college district determination of "eligibility" through placement test, audition, or portfolio Design a uniform (district use optional) K-12 "access form" that provides a checklist for all community college districts to use enumerating the various means through which a minor may qualify for consideration for admission to the community colleges system Design a health and safety "sign-off" form for parents of minors attending community colleges that is comprehensive with regard to adult college environment, mature content of some courses, responsibilities of student, rights of privacy for student, oversight expectations with respect to normal campus access and emergency situations Prepare, through the Chancellor's Office, a concurrent enrollment manual including procedures for qualifying minors as able to benefit and eligible for admission as well as the circumstances under which such pupils participate in the
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728	
729	Supporting Research and Additional Activities (ongoing)
730	• Prepare a context statement describing the place of minors in the community
731	college mission; issues raised by the presence of minors on college campuses;
732	provide relevant definitions; and delineate the scope of the task force
	•
733	recommendations (credit, noncredit, not for credit, community service)
734	• Review Education Code and Title 5 relative to determination of "ability to
735	benefit" and "eligibility for admission"
736	• Formulate comprehensive list of health and safety issues for parental release form
737	• Identify the various means by which minors (and their parents) seek admission to
738	community colleges (traditional high school programs, sanctioned and
739	unsanctioned home schooling situations, international student status)
740	• Look into potential minimum age or grade level consistent with law for admission
741	of minors - consult and coordinate with K-12 and Child Protective Services to
742	develop guidelines for identification and training of mandated reporters on
743	campuses
744	• Demonstrate how these proposed solutions address the concurrent enrollment
745	issue and provide a mechanism to eliminate any potential "double dipping" while
746	retaining needed outreach and appropriate programs and courses
	• • • • • •
747	• Suggest amendments for current budget trailer language addressing the concurrent
748	enrollment issue
- 10	
749	
750	<u>C. Code and Regulation</u> (accessed from http://www.leginfo.ca.gov/calaw.html)
	C. Code and Regulation (accessed from http://www.leginfo.ca.gov/calaw.html)
750 751	
750 751 752	<u>C. Code and Regulation</u> (accessed from http://www.leginfo.ca.gov/calaw.html) California Education Code
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750 751 752 753 754	California Education Code 48800. (a) The governing board of a school district may determine
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750 751 752 753 754 755 756	California Education Code 48800. (a) The governing board of a school district may determine which pupils would benefit from advanced scholastic or vocational work. The intent of this section is to provide educational enrichment
750 751 752 753 754 755 756 756 757	California Education Code 48800. (a) The governing board of a school district may determine which pupils would benefit from advanced scholastic or vocational work. The intent of this section is to provide educational enrichment opportunities for a limited number of eligible pupils, rather than
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$\begin{array}{c} 750\\ 751\\ 752\\ 753\\ 754\\ 755\\ 756\\ 757\\ 758\\ 759\\ 760\\ 761\\ 762\\ 763\\ 764\\ 765\\ 766\\ 767\\ 768 \end{array}$	California Education Code 48800. (a) The governing board of a school district may determine which pupils would benefit from advanced scholastic or vocational work. The intent of this section is to provide educational enrichment opportunities for a limited number of eligible pupils, rather than to reduce current course requirements of elementary and secondary schools, and also to help ensure a smoother transition from high school to college for pupils by providing them with greater exposure to the collegiate atmosphere. The governing board may authorize those pupils, upon recommendation of the principal of the pupil's school of attendance, and with parental consent, to attend a community college during any session or term as special part-time or full-time students and to undertake one or more courses of instruction offered at the community college level. (b) If the governing board denies a request for a special part-time or full-time enrollment at a community college for any
$\begin{array}{c} 750\\ 751\\ 752\\ 753\\ 754\\ 755\\ 756\\ 757\\ 758\\ 759\\ 760\\ 761\\ 762\\ 763\\ 764\\ 765\\ 766\\ 767\\ 768\\ 769\\ 769\end{array}$	California Education Code 48800. (a) The governing board of a school district may determine which pupils would benefit from advanced scholastic or vocational work. The intent of this section is to provide educational enrichment opportunities for a limited number of eligible pupils, rather than to reduce current course requirements of elementary and secondary schools, and also to help ensure a smoother transition from high school to college for pupils by providing them with greater exposure to the collegiate atmosphere. The governing board may authorize those pupils, upon recommendation of the principal of the pupil's school of attendance, and with parental consent, to attend a community college during any session or term as special part-time or full-time students and to undertake one or more courses of instruction offered at the community college level. (b) If the governing board denies a request for a special part-time or full-time enrollment at a community college for any session or term for a pupil who is identified as highly gifted, the
$\begin{array}{c} 750\\ 751\\ 752\\ 753\\ 754\\ 755\\ 756\\ 757\\ 758\\ 759\\ 760\\ 761\\ 762\\ 763\\ 764\\ 765\\ 766\\ 767\\ 768 \end{array}$	California Education Code 48800 . (a) The governing board of a school district may determine which pupils would benefit from advanced scholastic or vocational work. The intent of this section is to provide educational enrichment opportunities for a limited number of eligible pupils, rather than to reduce current course requirements of elementary and secondary schools, and also to help ensure a smoother transition from high school to college for pupils by providing them with greater exposure to the collegiate atmosphere. The governing board may authorize those pupils, upon recommendation of the principal of the pupil's school of attendance, and with parental consent, to attend a community college during any session or term as special part-time or full-time students and to undertake one or more courses of instruction offered at the community college level. (b) If the governing board denies a request for a special part-time or full-time enrollment at a community college for any session or term for a pupil who is identified as highly gifted, the board shall issue its written recommendation and the reasons for the
$\begin{array}{c} 750\\ 751\\ 752\\ 753\\ 754\\ 755\\ 756\\ 757\\ 758\\ 759\\ 760\\ 761\\ 762\\ 763\\ 764\\ 765\\ 766\\ 767\\ 768\\ 769\\ 770\\ \end{array}$	California Education Code 48800. (a) The governing board of a school district may determine which pupils would benefit from advanced scholastic or vocational work. The intent of this section is to provide educational enrichment opportunities for a limited number of eligible pupils, rather than to reduce current course requirements of elementary and secondary schools, and also to help ensure a smoother transition from high school to college for pupils by providing them with greater exposure to the collegiate atmosphere. The governing board may authorize those pupils, upon recommendation of the principal of the pupil's school of attendance, and with parental consent, to attend a community college during any session or term as special part-time or full-time students and to undertake one or more courses of instruction offered at the community college level. (b) If the governing board denies a request for a special part-time or full-time enrollment at a community college for any session or term for a pupil who is identified as highly gifted, the board shall issue its written recommendation and the reasons for the denial within 60 days. The written recommendation and denial shall be
$\begin{array}{c} 750\\ 751\\ 752\\ 753\\ 754\\ 755\\ 756\\ 757\\ 758\\ 759\\ 760\\ 761\\ 762\\ 763\\ 764\\ 765\\ 766\\ 767\\ 768\\ 769\\ 770\\ 771 \end{array}$	California Education Code 48800 . (a) The governing board of a school district may determine which pupils would benefit from advanced scholastic or vocational work. The intent of this section is to provide educational enrichment opportunities for a limited number of eligible pupils, rather than to reduce current course requirements of elementary and secondary schools, and also to help ensure a smoother transition from high school to college for pupils by providing them with greater exposure to the collegiate atmosphere. The governing board may authorize those pupils, upon recommendation of the principal of the pupil's school of attendance, and with parental consent, to attend a community college during any session or term as special part-time or full-time students and to undertake one or more courses of instruction offered at the community college level. (b) If the governing board denies a request for a special part-time or full-time enrollment at a community college for any session or term for a pupil who is identified as highly gifted, the board shall issue its written recommendation and the reasons for the
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$\begin{array}{c} 750\\ 751\\ 752\\ 753\\ 754\\ 755\\ 756\\ 757\\ 758\\ 759\\ 760\\ 761\\ 762\\ 763\\ 764\\ 765\\ 766\\ 767\\ 768\\ 769\\ 770\\ 771\\ 772\\ 773 \end{array}$	California Education Code 48800. (a) The governing board of a school district may determine which pupils would benefit from advanced scholastic or vocational work. The intent of this section is to provide educational enrichment opportunities for a limited number of eligible pupils, rather than to reduce current course requirements of elementary and secondary schools, and also to help ensure a smoother transition from high school to college for pupils by providing them with greater exposure to the collegiate atmosphere. The governing board may authorize those pupils, upon recommendation of the principal of the pupil's school of attendance, and with parental consent, to attend a community college during any session or term as special part-time or full-time students and to undertake one or more courses of instruction offered at the community college level. (b) If the governing board denies a request for a special part-time or full-time enrollment at a community college for any session or term for a pupil who is identified as highly gifted, the board shall issue its written recommendation and the reasons for the denial within 60 days. The written recommendation and denial shall be issued at the next regularly scheduled board meeting that falls at least 30 days after the request has been submitted.

r76 school district and community college district governing boards.
r77 (d) (1) The principal of a school may recommend a pupil for
r778 community college summer session only if that pupil meets all of the

779 following criteria:

780 (A) Demonstrates adequate preparation in the discipline to be 781 studied.

782 (B) Exhausts all opportunities to enroll in an equivalent course, 783 if any, at his or her school of attendance.

784 (2) For any particular grade level, a principal may not recommend 785 for community college summer session attendance more than 5 percent 786 of the total number of pupils who completed that grade immediately 787 prior to the time of recommendation.

788 (3) A pupil recommended by his or her principal for enrollment in 789 a college-level advanced scholastic summer session course or in a 790 vocational community college summer session course shall not be 791 included in determining the 5 percent of pupils recommended if if all 792 of the following criteria are met:

793 (A) The course is offered by a middle college high school or an 794 early college high school, as defined by paragraph (4).

795 (B) The high school principal who makes the recommendation 796 provides data to the Chancellor of the California Community Colleges 797 at the request of that office for purposes of preparing the annual 798 report pursuant to paragraph (5). 799

(C) The course meets one of the following criteria:

800 (i) It is a for credit, lower division, college-level course that 801 is designated as part of the Intersegmental General Education 802 Transfer Curriculum or applies toward the general education breadth 803 requirements of the California State University.

804 (ii) The course is a for credit, college-level, occupational 805 course assigned a Priority code of "A," "B," or "C," pursuant to the 806 Student Accountability Model, as defined by the Chancellor of the 807 California Community Colleges and reported in the management 808 information system, and the course is part of a sequence of 809 vocational or career technical education courses leading to a degree 810 or certificate in the subject area covered by the sequence.

811 (4) For purposes of this section, a "middle college high school" 812 or an "early college high school" means a high school that meets all 813 of the following criteria:

814 (A) The school has an enrollment of 400 or fewer pupils, and is 815 recognized by the department and by the Chancellor of the California 816 Community Colleges as a district school that has been assigned a 817 County-District-School code by the department.

818 (B) The school's program is sponsored by a legally binding 819 memorandum of understanding or similar formal agreement between a 820 sponsoring local educational agency and a community college district 821 that establishes cogovernance and resource allocation policies and 822 procedures for the cosponsored school.(C) The school serves cohorts 823 of pupils in a coherent high school and community college program of 824 study that includes, as a clearly identified outcome for each pupil, 825 a high school diploma and achievement of, or preparation for, 826 completion of an associate degree, eligibility for transfer to a 827 four-year college or university, or completion of a community college 828 certificate program in a vocational, technical, or business 829 occupation.

830 (5) On or before January 1, 2007, and on or before January 1 of 831 each year thereafter, the Chancellor of the California Community 832 Colleges shall report to the Department of Finance the number of 833 pupils recommended pursuant to paragraph (3) who enroll in community 834 college summer session courses.

835 (6) The Board of Governors of the California Community Colleges 836 may not include enrollment growth attributable to paragraph (3) as 837 part of its annual budget request for the California Community 838 Colleges. 839 (7) Notwithstanding Article 3 (commencing with Section 33050) of 840 Chapter 1 of Part 20, compliance with this subdivision may not be 841 waived. 842 (e) Paragraphs (3), (4), (5), and (6) of subdivision (d) shall 843 become inoperative on January 1, 2011. 844 845 48800.5. (a) A parent or guardian of a pupil, regardless of the 846 pupil's age or class level, may petition the governing board of the 847 school district in which the pupil is enrolled to authorize the 848 attendance of the pupil at a community college as a special full-time 849 student on the ground that the pupil would benefit from advanced 850 scholastic or vocational work that would thereby be available. If 851 the governing board denies the petition, the pupil's parent or 852 guardian may file an appeal with the county board of education, which 853 shall render a final decision on the petition in writing within 30 854 days. 855 (b) A pupil who attends a community college as a special full-time 856 student pursuant to this section is exempt from compulsory school 857 attendance under Chapter 2 (commencing with Section 46100) of Part 858 26. 859 (c) A parent or guardian of a pupil who is not enrolled in a 860 public school may directly petition the president of any community 861 college to authorize the attendance of the pupil at the community 862 college as a special part-time or full-time student on the ground 863 that the pupil would benefit from advanced scholastic or vocational 864 work that would thereby be available. 865 (d) Any pupil authorized to attend a community college as a 866 special full-time student shall, nevertheless, be required to 867 undertake courses of instruction of a scope and duration sufficient 868 to satisfy the requirements of law. 869 (e) For purposes of allowances and apportionments from the State 870 School Fund, a community college shall be credited with additional 871 units of average daily attendance attributable to the attendance of 872 special full-time students at the community college. 873 874 48906. When a principal or other school official releases a minor 875 pupil to a peace officer for the purpose of removing the minor from 876 the school premises, the school official shall take immediate steps 877 to notify the parent, guardian, or responsible relative of the minor 878 regarding the release of the minor to the officer, and regarding the 879 place to which the minor is reportedly being taken, except when a 880 minor has been taken into custody as a victim of suspected child 881 abuse, as defined in Section 11165.6 of the Penal Code, or pursuant 882 to Section 305 of the Welfare and Institutions Code. In those cases, 883 the school official shall provide the peace officer with the address 884 and telephone number of the minor's parent or guardian. The peace 885 officer shall take immediate steps to notify the parent, guardian, or 886 responsible relative of the minor that the minor is in custody and 887 the place where he or she is being held. If the officer has a 888 reasonable belief that the minor would be endangered by a disclosure 889 of the place where the minor is being held, or that the disclosure 890 would cause the custody of the minor to be disturbed, the officer may 891 refuse to disclose the place where the minor is being held for a

892 period not to exceed 24 hours. The officer shall, however, inform the 893 parent, guardian, or responsible relative whether the child requires 894 and is receiving medical or other treatment. The juvenile court 895 shall review any decision not to disclose the place where the minor 896 is being held at a subsequent detention hearing. 897

898 52610.5. Notwithstanding Section 52610, any minor, regardless of 899 age, who is pregnant or is a parent actively engaged in raising one 900 or more of his or her children, is eligible to enroll in any adult 901 education course or class described in subdivision (a) of Section 902 41976 or in Section 52616.2. The attendance of that pupil in that 903 course or class shall be counted for adult education apportionment 904 purposes, except that no district shall be entitled to claim average 905 daily attendance for apportionment purposes in excess of the amount 906 authorized by subdivision (b) of Section 52616. In addition, no 907 district may count the attendance of any pupil toward the computation 908 of both adult average daily attendance, as computed pursuant to 909 Section 41601, and regular average daily attendance, as computed 910 pursuant to Section 46300. 911

912 72621. Any information of a personal nature disclosed by a student 913 12 years of age or older in the process of receiving counseling from 914 a school counselor as specified in Section 72620 is confidential. 915 Any information of a personal nature disclosed to a school counselor 916 by a parent or guardian of a student who is 12 years of age or older 917 and who is in the process of receiving counseling from a school 918 counselor as specified in Section 72620 is confidential. The 919 information shall not become part of the student record, as defined 920 in Section 76210, without the written consent of the person who 921 disclosed the confidential information. The information shall not be 922 revealed, released, discussed, or referred to, except as follows:

(a) Discussion with psychotherapists as defined by Section 1010 of the Evidence Code, other health care providers, or the college nurse, for the sole purpose of referring the student for treatment.

926 (b) Reporting of child abuse or neglect as required by Article 2.5 927 (commencing with Section 11165) of Chapter 2 of Title 1 of Part 4 of 928 the Penal Code. 929

930 76000. The governing board of a community college district shall 931 admit to the community college any California resident, and may admit 932 any nonresident, possessing a high school diploma or the equivalent 933 thereof.

934 The governing board may admit to the community college any 935 apprentice, as defined in Section 3077 of the Labor Code, who, in the 936 judgment of the governing board, is capable of profiting from the 937 instruction offered.

938 The governing board may by rule determine whether there shall be 939 admitted to the community college any other person who is over 18 940 years of age and who, in the judgment of the board, is capable of 941 profiting from the instruction offered. If the governing board 942 determines to admit other persons, those persons shall be admitted as 943 provisional students and thereafter shall be required to comply with 944 the rules and regulations prescribed by the board of governors 945 pertaining to the scholastic achievement and other standards to be 946 met by provisional or probationary students, as a condition to being 947 readmitted in any succeeding semester. This paragraph shall not 948 apply to persons in attendance in special classes and programs

949 established for adults pursuant to Section 78401 or to any persons 950 attending on a part-time basis only. 951

952 76001. (a) The governing board of a community college district may 953 admit to any community college under its jurisdiction as a special 954 part-time or full-time student in any session or term any student who 955 is eligible to attend community college pursuant to Section 48800 or 956 48800.5.

957 (b) If the governing board denies a request for a special 958 part-time or full-time enrollment at a community college for a pupil 959 who is identified as highly gifted, the board shall record its 960 findings and the reasons for denial of the request in writing within 961 60 days. The written recommendation and denial shall be issued at the 962 next regularly scheduled board meeting that falls at least 30 days 963 after the request has been submitted.

964 (c) The attendance of a pupil at a community college as a special 965 part-time or full-time student pursuant to this section is authorized 966 attendance, for which the community college shall be credited or 967 reimbursed pursuant to Sections 48802 and 76002. Credit for courses 968 completed shall be at the level determined to be appropriate by the 969 school district and community college district governing boards.

970 (d) For purposes of this section, a special part-time student may 971 enroll in up to, and including, 11 units per semester, or the 972 equivalent thereof, at the community college.

973 (e) The governing board of a community college district shall 974 assign a low enrollment priority to special part-time or full-time 975 students described in subdivision (a) in order to ensure that these 976 students do not displace regularly admitted students. 977

978 76002. (a) For the purposes of receiving state apportionments, a 979 community college district may include high school pupils who attend 980 a community college within the district pursuant to Sections 48800 981 and 76001 in the district's report of full-time equivalent students 982 (FTES) only if those pupils are enrolled in community college classes 983 that meet all of the following criteria: 984

(1) The class is open to the general public.

985 (2) (A) The class is advertised as open to the general public in 986 one or more of the following:

- 987 (i) The college catalog. 988
 - (ii) The regular schedule of classes.

989 (iii) An addenda to the college catalog or regular schedule of 990 classes.

991 (B) If a decision to offer a class on a high school campus is made 992 after the publication of the regular schedule of classes, and the 993 class is solely advertised to the general public through electronic 994 media, the class shall be so advertised for a minimum of 30 995 continuous days prior to the first meeting of the class.

996 (3) If the class is offered at a high school campus, the class may 997 not be held during the time the campus is closed to the general 998 public, as defined by the governing board of the school district 999 during a regularly scheduled board meeting.

1000 (4) If the class is a physical education class, no more than 10 1001 percent of its enrollment may be comprised of special part-time or 1002 full-time students. A community college district may not receive 1003 state apportionments for special part-time and full-time students 1004 enrolled in physical education courses in excess of 5 percent of the 1005 district's total reported full-time equivalent enrollment of special

1006 part-time and full-time students. 1007 (b) The governing board of a community college district may 1008 restrict the admission or enrollment of a special part-time or 1009 full-time student during any session based on any of the following 1010 criteria: 1011 (1) Age. 1012 (2) Completion of a specified grade level. 1013 (3) Demonstrated eligibility for instruction using assessment 1014 methods and procedures established pursuant to Chapter 2 (commencing 1015 with Section 78210) of Part 48 and regulations adopted by the Board 1016 of Governors of the California Community Colleges. 1017 (c) The Chancellor of the California Community Colleges shall 1018 prepare and submit to the Department of Finance and the Legislature, 1019 on or before March 1, 2004, and March 1 of each year thereafter, a 1020 report on the amount of FTES claimed by each community college 1021 district for special part-time and special full-time students for the 1022 preceding academic year in each of the following class categories: 1023 (1) Noncredit. 1024 (2) Nondegree-applicable. 1025 (3) Degree-applicable, excluding physical education. 1026 (4) Degree-applicable physical education. 1027 (d) The Board of Governors of the California Community Colleges 1028 shall adopt rules and regulations to implement this section. 1029 1030 76032. The adopted rules of student conduct may authorize an 1031 instructor to remove a student from his or her class for the day of 1032 the removal and the next class meeting. The instructor shall 1033 immediately report the removal to the chief administrative officer 1034 for appropriate action. 1035 If the student removed by an instructor is a minor, the college 1036 president or the president's designee shall ask the parent or 1037 guardian of the student to attend a parent conference regarding the 1038 removal as soon as possible. If the instructor or the parent or 1039 quardian so requests, a college administrator shall attend the 1040 conference. During the period of removal, a student shall not be 1041 returned to the class from which he or she was removed without the 1042 concurrence of the instructor of the class. 1043 1044 87044. When a president or other community college official 1045 releases a minor student of such school to a peace officer for the 1046 purpose of removing the minor from the school premises, such school 1047 official shall take immediate steps to notify the parent, guardian, 1048 or responsible relative of the minor regarding the release of the 1049 minor to such officer, and regarding the place to which the minor is 1050 reportedly being taken. 1051 California Penal Code 1052 1053 1054 11165.7. (a) As used in this article, "mandated reporter" is 1055 defined as any of the following: 1056 (1) A teacher. 1057 ••• 1058 (4) A classified employee of any public school. 1059 (5) An administrative officer or supervisor of child welfare and 1060 attendance, or a certificated pupil personnel employee of any public 1061 or private school.

1062 1063 (8) An administrator or employee of a public or private 1064 organization whose duties require direct contact and supervision of 1065 children. 1066 1067 (10) A licensee, an administrator, or an employee of a licensed 1068 community care or child day care facility. 1069 1070 (16) An employee of a school district police or security 1071 department. 1072 ••• 1073 1074 11165.9. Reports of suspected child abuse or neglect shall be made 1075 by mandated reporters to any police department or sheriff's 1076 department, not including a school district police or security 1077 department, county probation department, if designated by the county 1078 to receive mandated reports, or the county welfare department. Any of 1079 those agencies shall accept a report of suspected child abuse or 1080 neglect whether offered by a mandated reporter or another person, or 1081 referred by another agency, even if the agency to whom the report is 1082 being made lacks subject matter or geographical jurisdiction to 1083 investigate the reported case, unless the agency can immediately 1084 electronically transfer the call to an agency with proper 1085 jurisdiction. When an agency takes a report about a case of suspected 1086 child abuse or neglect in which that agency lacks jurisdiction, the 1087 agency shall immediately refer the case by telephone, fax, or 1088 electronic transmission to an agency with proper jurisdiction. 1089 Agencies that are required to receive reports of suspected child 1090 abuse or neglect may not refuse to accept a report of suspected child 1091 abuse or neglect from a mandated reporter or another person unless 1092 otherwise authorized pursuant to this section, and shall maintain a 1093 record of all reports received. 1094 1095 **11166**. (a) Except as provided in subdivision (d), a mandated 1096 reporter shall make a report to an agency specified in Section 1097 11165.9 whenever the mandated reporter, in his or her professional 1098 capacity or within the scope of his or her employment, has knowledge 1099 of or observes a child whom the mandated reporter knows or reasonably 1100 suspects has been the victim of child abuse or neglect. The mandated 1101 reporter shall make an initial report to the agency immediately or 1102 as soon as is practicably possible by telephone and the mandated 1103 reporter shall prepare and send, fax, or electronically transmit a 1104 written followup report thereof within 36 hours of receiving the 1105 information concerning the incident. The mandated reporter may 1106 include with the report any nonprivileged documentary evidence the 1107 mandated reporter possesses relating to the incident. 1108 1109 11166.5. (a) On and after January 1, 1985, any mandated reporter as 1110 specified in Section 11165.7, with the exception of child visitation 1111 monitors, prior to commencing his or her employment, and as a 1112 prerequisite to that employment, shall sign a statement on a form 1113 provided to him or her by his or her employer to the effect that he 1114 or she has knowledge of the provisions of Section 11166 and will 1115 comply with those provisions. The statement shall inform the 1116 employee that he or she is a mandated reporter and inform the 1117 employee of his or her reporting obligations under Section 11166 and 1118 of his or her confidentiality rights under subdivision (d) of Section 1119 11167. The employer shall provide a copy of Sections 11165.7, 1120 11166, and 11167 to the employee.

1121 On and after January 1, 1993, any person who acts as a child 1122 visitation monitor, as defined in paragraph (30) of subdivision (a) 1123 of Section 11165.7, prior to engaging in monitoring the first visit 1124 in a case, shall sign a statement on a form provided to him or her by 1125 the court which ordered the presence of that third person during the 1126 visit, to the effect that he or she has knowledge of the provisions 1127 of Section 11166 and will comply with those provisions.

1128 The signed statements shall be retained by the employer or the 1129 court, as the case may be. The cost of printing, distribution, and 1130 filing of these statements shall be borne by the employer or the 1131 court.

1132 This subdivision is not applicable to persons employed by public or private youth centers, youth recreation programs, and youth organizations as members of the support staff or maintenance staff and who do not work with, observe, or have knowledge of children as part of their official duties.

1137 (b) On and after January 1, 1986, when a person is issued a state 1138 license or certificate to engage in a profession or occupation, the 1139 members of which are required to make a report pursuant to Section 1140 11166, the state agency issuing the license or certificate shall send 1141 a statement substantially similar to the one contained in 1142 subdivision (a) to the person at the same time as it transmits the 1143 In document indicating licensure or certification to the person. 1144 addition to the requirements contained in subdivision (a), the 1145 statement also shall indicate that failure to comply with the 1146 requirements of Section 11166 is a misdemeanor, punishable by up to 1147 six months in a county jail, by a fine of one thousand dollars 1148 (\$1,000), or by both that imprisonment and fine.

(c) As an alternative to the procedure required by subdivision (b), a state agency may cause the required statement to be printed on all application forms for a license or certificate printed on or after January 1, 1986.

1153 (d) On and after January 1, 1993, any child visitation monitor, as 1154 defined in paragraph (30) of subdivision (a) of Section 11165.7, who 1155 desires to act in that capacity shall have received training in the 1156 duties imposed by this article, including training in child abuse 1157 identification and child abuse reporting. The person, prior to 1158 engaging in monitoring the first visit in a case, shall sign a 1159 statement on a form provided to him or her by the court which ordered 1160 the presence of that third person during the visit, to the effect 1161 that he or she has received this training. This statement may be 1162 included in the statement required by subdivision (a) or it may be a 1163 separate statement. This statement shall be filed, along with the 1164 statement required by subdivision (a), in the court file of the case 1165 for which the visitation monitoring is being provided.

(e) Any person providing services to a minor child, as described in paragraph (37) of subdivision (a) of Section 11165.7, shall not be required to make a report pursuant to Section 11166 unless that person has received training, or instructional materials in the appropriate language, on the duties imposed by this article, including identifying and reporting child abuse and neglect.

1172

1173 California Welfare and Institutions Code

1174

1175 300. Any child who comes within any of the following descriptions 1176 is within the jurisdiction of the juvenile court which may adjudge 1177 that person to be a dependent child of the court: 1178 ...

(d) The child has been sexually abused, or there is a substantial risk that the child will be sexually abused, as defined in Section 1181 1165.1 of the Penal Code, by his or her parent or guardian or a member of his or her household, or the parent or guardian has failed to adequately protect the child from sexual abuse when the parent or guardian knew or reasonably should have known that the child was in danger of sexual abuse.

1186 1187

1188 305. Any peace officer may, without a warrant, take into temporary 1189 custody a minor:

1190 (a) When the officer has reasonable cause for believing that the 1191 minor is a person described in Section 300, and, in addition, that 1192 the minor has an immediate need for medical care, or the minor is in 1193 immediate danger of physical or sexual abuse, or the physical 1194 environment or the fact that the child is left unattended poses an 1195 immediate threat to the child's health or safety. In cases in which 1196 the child is left unattended, the peace officer shall first attempt 1197 to contact the child's parent or guardian to determine if the parent 1198 or guardian is able to assume custody of the child. If the parent or 1199 guardian cannot be contacted, the peace officer shall notify a 1200 social worker in the county welfare department to assume custody of 1201 the child.

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